

## Message Text

PAGE 01 NATO 03971 01 OF 02 182255Z

72

ACTION ACDA-19

INFO OCT-01 ISO-00 AEC-11 CIAE-00 EUR-25 H-03 INR-11 IO-14

L-03 NSAE-00 OIC-04 OMB-01 PA-04 PM-07 PRS-01 SAJ-01

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R 182210Z JUL 74

FM USMISSION NATO

TO SECSTATE WASHDC 6809

SECDEF WASHDC

INFO AMEMBASSY BONN

AMEMBASSY LONDON

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 3971

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: SPC AND WG DISCUSSION OF AERIAL INSPECTION,  
JULY 15 AND 16

REF: (A) USNATO 3806

(B) STATE 15171

(C) STATE 137120

(D) USNATO 3734

SUMMARY: AT JULY 15 SPC MEETING, ALLIES AGREED THAT FURTHER  
CONSIDERATION OF AERIAL INSPECTION COMPONENT OF SPC PAPER  
ON OVERT VERIFICATION SHOULD AWAIT COMPLETION OF AN AGREED  
TECHNICAL STUDY OF SUBJECT IN WG. ALTHOUGH U.S. REP URGED  
THAT WG FOCUS ON ADVERSARY INSPECTION, FRG INSISTED THAT WHILE  
IT MIGHT BE TECHNICALLY MOST EFFECTIVE APPROACH, QUESTION OF  
POLITICAL ACCEPTABILITY REQUIRED THAT WG CONSIDER HOST  
COUNTRY INSPECTION AS WELL. DURING JULY 16 WG MEETING,  
SECRET

PAGE 02 NATO 03971 01 OF 02 182255Z

ALLIES MADE SOME PROGRESS IN UNBRACKETING LATEST STAFF  
GROUP VERSION OF AERIAL INSPECTION PAPER. FOLLOWING LENGTHY  
FRG INTERVENTION URGING THAT FOCUS OF PAPER BE BASED ON  
FUNCTIONAL PURPOSE OF AERIAL INSPECTION, WG AGREED THAT

STAFF GROUP SHOULD PREPARE FURTHER REVISED DRAFT (WHICH WE WILL TRANSMIT WHEN CIRCULATED). WG RETURNS TO AERIAL INSPECTION JULY 30. END SUMMARY.

1. DURING JULY 15 SPC MEETING, CHAIRMAN ASKED FOR RESPONSES TO HIS QUESTION OF PREVIOUS MEETING (SEE REF A) AS TO WHETHER ALLIES COULD DECIDE ON FOCUS OF FURTHER ALLIED WORK ON AERIAL INSPECTION. U.S. REP DREW FULLY ON REFS B AND C, AND WAS SUPPORTED BY UK REP (BAYLES) WHO URGED THAT "MENTAL BRACKETS" BE PUT AROUND RELEVANT SENTENCES IN PARAS 31 AND 33 OF ISD DRAFT. PRIMARY UK REQUIREMENT, SHE WENT ON, WAS THAT ALLIES PUSH FOR THE MOST EFFECTIVE SYSTEM OF AERIAL INSPECTION; IN UK VIEW THIS MEANT THAT AT LEAST INSPECTORS AND SENSORS SHOULD BELONG TO INSPECTING COUNTRY. SHE STRESSED THAT UK SAW AERIAL INSPECTION VERY MUCH AS AN ADJUNCT TO AN OVERT VERIFICATION SYSTEM. IN NO SENSE COULD IT BE REGARDED AS A POSSIBLE ALTERNATIVE TO COMPONENTS OF A GROUND INSPECTION, SUCH AS MOBILE TEAMS FOR EXAMPLE. SHE SAID UK RECOGNIZED THAT FRG AND OTHERS MIGHT THINK ALONG THESE LINES, AND SINCE DUTCH REP HAD RAISED QUESTION AT PREVIOUS MEETING (SEE PARA 8 OF REF A), WANTED TO RE-EMPHASIZE UK'S POSITION CLEARLY.

2. FRG REP (RANTZAU) SAID CURRENT LANGUAGE IN SPC VERIFICATION PAPER WAS "AGREEABLE" TO BONN, ALTHOUGH FRG WOULD WANT TO EXAMINE A NUMBER OF DETAILED TECHNICAL QUESTIONS PERTAINING THERETO IN CONTEXT OF WG'S PAPER ON AERIAL INSPECTION. DUTCH REP (BUWALDA) SAID APPROACH CURRENTLY SET FORTH IN PARA 33 WAS NOT NECESSARILY SHARED BY THE HAGUE, AND THAT THERE COULD BE OTHER POSSIBILITIES WORTH EXAMINING. HE URGED THAT WG EXPLORE ALL REASONABLE POSSIBILITIES AND AIM FOR AN EARLY REPORT TO SPC.

3. CHAIRMAN THEREUPON PROPOSED THAT WG BE ASKED TO ACCELERATE ITS WORK ON AERIAL INSPECTION. IN ORDER TO PROVIDE MORE SPECIFIC FOCUS TO MANDATE, U.S. REP INQUIRED WHETHER SPC SHOULD REQUEST WG TO FOCUS ON ADVERSARY INSPECTION EXCLUSIVELY. FRG REP REJOINED THAT ALTHOUGH GERMAN REASONS FOR FAVORING  
SECRET

PAGE 03 NATO 03971 01 OF 02 182255Z

HOST COUNTRY INSPECTION WERE LARGELY POLITICAL, BONN HAD NOT YET REACHED DEFINITIVE POSITION ON ENTIRE ISSUE. AS A RESULT, WG SHOULD RETAIN BROAD FOCUS IN ITS ANALYSIS, AND CONSIDER BOTH ADVERSARY AND HOST COUNTRY INSPECTION. SPC DECIDED TO COME BACK TO AERIAL INSPECTION COMPONENT OF ITS OVERT VERIFICATION PAPER ONLY AFTER WG HAS REPORTED AN AGREED TECHNICAL PAPER OUT OF COMMITTEE.

4. DURING JULY 16 WG MEETING, ALLIES TOOK UP REVISED AERIAL INSPECTION PAPER (AC/276-WP(74)9 (REVISED) POUCHED) WHICH, AS INDICATED IN REF D, REPRESENTED BRACKETED AMALGAM OF U.S., UK AND FRG COMMENTS. CHAIRMAN (SMITH) SUGGESTED THAT, IN VIEW OF SPC'S MANDATE TO CONTINUE STUDY OF BOTH HOST COUNTRY

ADVERSARY INSPECTION, ALLIES WOULD DO WELL TO WORK OFF CURRENT DRAFT. HE ASKED WHETHER ANY BRACKETS COULD BE REMOVED. UK REP (GEHRATY) SAID LONDON COULD ACCEPT GENERAL FORMAT OF PAPER AND WAS PREPARED TO ACCEPT REMOVAL OF A NUMBER OF BRACKETS RELATING TO THEIR EARLIER AMENDMENTS. WG THEN PROCEEDED THROUGH PAPER IN EFFORT TO LIFT BRACKETS.

5. DURING ENSUING DISCUSSIN, FRG REP (SCHMIDTHAUSR) MADE LENGTHY STATEMENT THAT MILITARILY AND TECHNICALLY FRG COULD GO ALONG WITH GENERAL THRUST OF PAPER. BONN AGREED THAT IN A TECHNICAL SENSE AERIAL INSPECTION BY THE INSPECTING SIDE WOULD PROBABLY BE THE MOST EFFECTIVE SYSTEM. THERE IS, HOWEVER, A PROBLEM OF NEGOTIABILITY AND POLITICAL ACCEPTABILITY. BECAUSE OF THESE FACTORS, A LESS THAN COMPLETELY EFFECTIVE SYSTEM MIGHT HAVE TO BE ADOPTED. WE SHOULD THEREFORE CONCENTRATE ON THE BASIC QUESTION: WHAT IS THE ROLE OF AERIAL INSPECTION? IF IT IS TO BE ADJUNCT TO A LARGER VERIFICATION SYSTEM, AS UK FAVORS, IT MIGHT--AS AN ILLUSTRATION--HAVE THE FOLLOWING ROLE TO PLAY. ASSUMING MOVEMENT OF FORCES INTO OR OUTSIDE THE NGA IS ONLY TO BE MADE AT AGREED ENTRY/EXIT POINTS, AND ASSUMING THAT STATIC INSPECTION POSTS AT THESE POINTS WOULD PERFORM THE NECESSARY MONITORING, IT WOULD THEN BE NECESSARY TO INSURE THAT MOVEMENTS DO NOT TAKE PLACE AT ANY OTHER POSSIBLE CROSSING POINTS. AERIAL INSPECTION COULD THEREFORE PLAY A ROLE IN PERFORMING SUCH A SPECIFICALLY DEFINED TASK, AND OWNERSHIP OF AIRCRAFT WOULD NOT BE A DECISIVE FACTOR IN ITS EFFECTIVENESS. ALTERNATIVELY, IF AERIAL INSPECTION HAD BROADER

SECRET

PAGE 04 NATO 03971 01 OF 02 182255Z

TASKS TO PERFORM, QUESTION OF TYPES OF SENSORS TO BE USED AND DEGREE OF INTRUSIVENESS FROM MILITARY AS WELL AS POLITICAL STANDPOINT WOULD HAVE TO BE TAKEN INTO ACCOUNT. THE BROADER THE RANGE OF ASSIGNED TASKS, THE MORE COMPLEX THE TECHNICAL PROBLEM, AND THUS THE MORE POLITICALLY DIFFICULT--AND IN PART UNACCEPTABLE--MANY OF ITS ASPECTS BECOME. MAIN REQUIREMENT IS THEREFORE TO DETERMINE THE FUNCTION AND SCOPE OF AERIAL INSPECTION.

SECRET

PAGE 01 NATO 03971 02 OF 02 182258Z

72

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FM USMISSION NATO  
TO SECSTATE WASHDC 6810  
SECDEF WASHDC  
INFO AMEMBASSY BONN  
AMEMBASSY LONDON  
USDEL MBFR VIENNA  
USNMR SHAPE  
USCINCEUR

S E C R E T SECTION 2 OF 2 USNATO 3971

6. COMMENT: WORTH NOTING IS FACT THAT FRG REP MADE NO MENTION OF MOBILE TEAMS, AND THUS DID NOT, OR DID NOT WISH, TO REACT TO UK PROPOSAL FOR A SCALING DOWN IN THEIR NUMBERS. RG REP'S PRESENTATION APPEARS TO CONFORM TO LINE OF THINKING IDENTIFIED IN BONN'S 11065. END COMMENT.

7. U.S. REP SAID THAT WHILE IT WOULD BE PREFERABLE TO GIVE SPC AN UNBRACKETED TEXT, HE HAD NO INSTRUCTIONS WHICH WOULD ALLOW HIM TO ENDORSE ANY PAPER IN WHICH ALL BRACKETS WERE LIFTED. MAIN REQUIREMENT FOR WG, HE SUGGESTED, WAS TO PRESENT SPC WITH ANALYSIS OF ALTERNATIVES WITH COMMENTS ON THEIR TECHNICAL FEASIBILITY. CANADIAN AND FRG REPS ENDORSED U.S. REP'S APPROACH, WITH LATTER ADDING THAT HE TOO HAD NO DETAILED INSTRUCTIONS TO ACCEPT AN UNBRACKETED PAPER. WHILE FRG COULD AGREE TO CONSIDERING TECHNICAL SUPERIORITY OF ADVERSARY INSPECTION (HENCE DROPPING FURTHER BRACKETS), ENTIRE PAPER WOULD HAVE TO BE REVIEWED. HE HOPED THAT POINTS JUST MADE COULD ALSO BE INTRODUCED INTO PAPER.

SECRET

PAGE 02 NATO 03971 02 OF 02 182258Z

8. CHAIRMAN THEREUPON PROPOSED THAT STAFF GROUP PRODUCE A FURTHER REVISED DRAFT OF AERIAL INSPECTION PAPER FOR EARLY CIRCULATION AND DISCUSSION AT JULY 30 WG MEETING. NEW PAPER WILL DROP UK BRACKETS, STRESS TECHNICAL SUPERIORITY OF ADVERSARY INSPECTION (HENCE REMOVE FURTHER ALTERNATIVE BRACKETED FORMULATIONS), BUT WILL NOT COMMIT FRG ON POLITICAL IMPERATIVES. PAPER WILL FURTHERMORE WEAVE INTO TEXT LATEST FRG COMMENTS. WE WILL TRANSMIT NEW TEXT WHEN RECEIVED. RUMSFELD

SECRET

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